Quagga and Zebra Mussel Action Plan for Western Waters Status Update Report



Zebra mussels (Dreissena polymorpha) Quagga mussels (Dreissena rostriformis bugensis)

April 2019



The Western Regional Panel on Aquatic Nuisance Species

The Western Regional Panel (WRP) on Aquatic Nuisance Species (ANS) was formed in 1997 by a provision in the National Invasive Species Act of 1996 (P.L. 101-636), the amendment to the Nonindigenous Aquatic Nuisance Control and Prevention Act (NANCPA) of 1990. The WRP is an advisory group to the Aquatic Nuisance Species Task Force (ANSTF) and is one of six Regional Panels. The WRP is composed of representatives from 19 western states, four Canadian provinces, federal agencies, tribes,private industries and non-governmental organizations. The purpose of the WRP is to coordinate ANS efforts in western North America to help limit the introduction, spread and impacts. The spread of invasive species has caused significant economic and ecological problems throughout North America raising concerns for western aquatic ecosystems and water delivery systems.

WRP Executive Committee Members 2019

Elizabeth Brown WRP Chair and Invasive Species Program Manager, Colorado Parks and Wildlife

Glenn Dolphin Aquatic Invasive Species Program and Clean Marinas Program Coordinator, Oregon State Marine Board

> Leah Elwell WRP Coordinator and Executive Director, Invasive Species Action Network

> Joanne Grady Aquatic Invasive Species Coordinator, US Fish & Wildlife Service, Region 6

> Nathan Owens Aquatic Invasive Species Coordinator, Utah Division of Wildlife Resources

Stephen Phillips Senior Program Manager, Pacific States Marine Fisheries Commission

Erin Raney Aquatic Invasive Species Coordinator, Arizona Game and Fish Department

Martha Volkoff Aquatic Invasive Species Coordinator, California Department of Fish and Game

> John Wullschleger Fish Program Lead, National Park Service

Dennis Zabaglo WRP Vice-Chair and Aquatic Resources Programs Manager, Tahoe Regional Planning Agency

Table of Contents

Acknowledgments
ntroduction
Purpose of this QZAP Status Update Report
The Problem: Zebra and Quagga Mussels
Current Status of QZAP Action Items 8 A. Increasing Capacity to Address Invasive Mussels. 8 *A.1. State and Interstate ANS Management Plan funding and QZAP implementation. 8 A.2. Federal coordination and implementation of QZAP. 8
B. Prevention
 *B.2. Continue the development of effective watercraft inspection and decontamination protocols and standards
decontamination protocols in Western States 10 *B.5. Establish and implement strong, consistent law enforcement programs in each western state 10 *B.6. Develop a standardized risk assessment model and strategy for water bodies 10 B.7. Expand mandatory watercraft inspection and decontamination capacity for uninfested regions 11 B.8. Develop and implement programs to intercept contaminated equipment 11 B.9. Expand use of ANS Hazard Analysis Critical Control Point (HACCP) Planning 11
C. Early-Detection Monitoring
D. Rapid Response 11 *D.1. Create and maintain a rapid response fund 11 *D.2. Finalize rapid response notification database 12 D.3. Complete and maintain rapid response plans for all western states 12 D.4. Designate and train rapid responders 12 D.5. Planning for short-term environmental impacts resulting from rapid response 12

Table of Contents (cont.)

E. Containment or Management of Existing Populations	12
*E.1. Develop tools and best management practices for preventing and minimizing mussel	
movement and settlement within water distribution systems and other infrastructure 12	
E.2. Implement reliable and cost-efficient control tools for water distribution systems 13	
E.3. Develop open-water control tools	
E.4. Develop closed-water system control tools	
E.5. Support designing infrastructure for long-term control	
E.6. Improved understanding of mussel control	
E.7. Develop programmatic National Environmental Policy Act guidance	
F. Outreach and Education	14
*F.1. Adopt consistent outreach messaging and enhance coordination of efforts	
F.2. Conduct social science research	
F.3. Increase audience effectiveness assessments	
F.4. Expand availability of existing outreach material	
F.5. Make better use of television and radio14	
F.6. Provide more opportunities for youth education	
G. Beesersh	4 5
G. Research	15
G.1. Determine physiological tolerances	
G.2. Develop method to track dispersal via genetic fingerprints	
G.3. Develop alternative decontamination methods	
G.4. Develop biological control methods	
G.5. Develop eco-friendly chemical control methods	
Summary	16
Appendix A–WRP Member List 2019	17
Appendix B-USFWS Reported Expenditures of QZAP Appropriations	
Fiscal Year 2010-Fiscal Year 2018	24
	27
Appendix C–Acronyms	28

This document produced by Colorado Parks and Wildlife for the Western Regional Panel.

All photos © Colorado Parks And Wildlife Invasive Species Program unless otherwise indicated.

Acknowledgments

This Quagga-Zebra Mussel Action Plan for Western Waters (QZAP) Status Update Report (Report) was prepared by the Western Regional Panel (WRP) on Aquatic Nuisance Species (ANS) to inform ongoing partnership efforts to minimize the spread and impacts from zebra and guagga mussels in the Western United States. The QZAP was produced by the WRP and approved by the ANS Task Force (ANSTF) in February 2010. The time, energy, and input of the nineteen western states, federal agencies, tribes, four provinces, private industry and nongovernmental organizations that make up the WRP was invaluable. QZAP action items collectively guide and further ANS prevention, containment and management to address the ecological and economic impacts of invasive quagga and zebra mussels into the future. This Report documents the current status of those action items.

QZAP Status Update Report Contributors

Beth Bear Wyoming Department of Game and Fish

> Amy Benson US Geological Survey

Rick Boatner Oregon Department of Fish and Wildlife

Elizabeth Brown Colorado Parks and Wildlife and WRP Chair

> Jeremy Crossland US Army Corps of Engineers

Tammy Davis Alaska Department of Fish and Game

> Glenn Dolphin Oregon State Marine Board

James Dominguez New Mexico Department of Game and Fish

> Leah Elwell Invasive Species Action Network and WRP Coordinator

Joanne Grady US Fish and Wildlife Service

Mike Greiner South Dakota Game, Fish and Parks

Jessica Howell North Dakota Game and Fish Lloyd Knight Idaho Department of Agriculture

Craig Martin US Fish and Wildlife Service

Laura Megill Nevada Department of Wildlife

Monica McGarrity Texas Parks and Wildlife Department

Nathan Owens Utah Division of Wildlife Resources

Susan Pasko US Fish and Wildlife Service and ANSTF Executive Secretary

Stephen Phillips Pacific States Marine Fisheries Commission

Allen Pleus Washington Department of Fish and Wildlife

Erin Raney Arizona Game and Fish Department

> Barak Shemai US Fish and Wildlife Service

Hilary Smith US Department of the Interior

Chris Steffen Kansas Wildlife and Parks

Cynthia Tait USDA Forest Service

Jolene Trujillo US Bureau of Reclamation

Martha Volkoff California Department of Fish and Game

> Robert Walters Colorado Parks and Wildlife

Tom Woolf Montana Fish, Wildlife and Parks

> John Wullschleger National Park Service

Dennis Zabaglo Tahoe Regional Planning Agency and WRP Vice-Chair

Allison Zach Nebraska Game and Parks

Nicholas Zurfluh Idaho Department of Agriculture

Introduction

The goal of the WRP is to protect limited western aquatic resources by preventing the introduction and spread of ANS into marine and freshwater systems through coordinated management and research between state, provincial, tribal, federal, commercial, environmental, and research entities and the other five regional ANS panels.

The WRP is the lead organization charged with coordination of ANS efforts in the western United States. Over the last decade, the WRP has facilitated communication and collaboration between jurisdictions across the West to improve management of invasive zebra and quagga mussels. The WRP authored the QZAP and gained approval for the plan from the ANSTF.

Since that time, the WRP has provided opportunities for dialogue that resulted in creation of sciencebased inspection and decontamination standards for preventing and containing the overland spread of mussels by recreational watercraft, as well as standards for sampling and monitoring lakes and reservoirs for invasive mussels. Members of the WRP and their respective organizations have made significant contributions in advancing zebra and quagga mussel management and this Report is intended to summarize those accomplishments. It does not document progress on this issue at a national level.

The Quagga-Zebra Mussel Action Plan for Western Waters and Related Efforts

In 2007, invasive quagga mussels were detected in Lake Mead National Recreation Area and subsequently in the lower Colorado River Basin and associated waters. An action plan was requested by Senator Feinstein to detail actions needed to stop the spread of invasive mussels from the lower Colorado River into new western waters. This request was discussed at the Fall 2008 ANSTF meeting and delegated to the WRP. The WRP formed two committees, a steering committee and a writing committee, to develop the document over the next year. The completed QZAP was approved by the ANSTF in February 2010.

The QZAP summarized the current strategies that addressed the zebra and quagga mussel invasion in the West, and identified and prioritized specific actions needed to comprehensively prevent further spread of these mussels, respond to new infestations, and manage existing infestations. QZAP was to serve as a common 'road map' of priorities for water or recreational management entities and their partners.

Following QZAP's publication, the western state ANS programs formed the Western Invasive Species Coordinating Effort (WISCE) in 2011. The purpose of the WISCE organization is to provide an open dialogue among western state ANS coordinators regarding ANS management and state program implementation. The members of this group coordinate via monthly conference calls and webinars, and at least one in-person meeting a year. The states recognized the tremendous distances boaters travel and the value of working together to provide better resource protection against mussels, while gaining program efficiencies and maintaining outstanding outdoor recreation. WISCE's original focus was to engage with, and encourage, the National Park Service (NPS) to contain mussels in infested waters through mandatory watercraft inspection and decontamination. This remains the primary focus of WISCE but has since expanded to include any agency that owns or manages infested waters or high priority waters for prevention. WISCE coordinates on various aspects of state ANS program management.

The WRP membership reviewed QZAP in 2013 and members indicated that the priorities specified in the original document continued to be the highest priorities for western waters, and that progress at that point had not been substantial. The review was presented to the ANSTF and it was decided that revising or updating the plan was not needed at that time.

The Building Consensus (BC) in the West workgroup of the WRP formed in 2013 following a workshop held the previous year in Phoenix, Arizona by Oregon Sea Grant (OSG), the National Sea Grant Law Center (NSGLC), the National Association of Attorneys General (NAAG) and the US Fish and Wildlife Service (USFWS). The workshop was attended by Assistant Attorneys General, State Law Enforcement Chiefs and State ANS Coordinators and was conducted to better understand legal barriers that hinder the implementation of the QZAP. From 2013-2018, the WRP membership engaged in BC, consisting of a facilitated dialogue among State ANS Coordinators and the NPS, alongside NSGLC, OSG, NAAG and the Association of Fish and Wildlife Agencies (AFWA), to develop a model legal framework and sciencebased standards for implementing state watercraft inspection and decontamination (WID) programs. Tremendous progress has been made through this

multifaceted partnership, including development of not only the legal framework, but also standards for field monitoring, laboratory processing, and WID protocol, training, quality control, data sharing and communications.

In 2014, the US Army Corp of Engineers (USACE) was authorized by the Water Resources Reform and Development Act (WRRDA) to engage in the Columbia River Basin (CRB) ANS programs, and established a rapid response fund in addition to support existing WID stations and the establishment of new WID stations. This funding also supports monitoring programs in the four Pacific Northwest states. In 2018, authorization was expanded to include the Upper Missouri, Upper Colorado, South Platte and Arkansas River basins.

In 2017, the Department of the Interior (DOI) embarked on its Safeguarding the West (STW) initiative intended to bolster efforts to combat zebra and quagga mussels in the West and strengthen partnerships between federal, state and tribal agencies working collectively on invasive mussel prevention and containment. Many WRP members contributed to the six committees that formulated the STW action plan and continue to work on its implementation.

The Western Governors' Association (WGA) engaged with DOI and western states on STW and numerous other projects related to invasive species following the passage of its 2016 resolution (e.g. the top fifty invasive species list, data standards). On February 28, 2018, ANS managers from several western states met with the leadership of DOI and WGA. The state ANS coordinators recommended, among other things, that the WGA host a forum of western leaders to discuss high-level strategies to contain the spread of invasive quagga and zebra mussels in the West.

Later in 2018, the WGA embarked on the Biosecurity and Invasive Species Initiative, highlighting zebra and quagga mussels as an important threat to western states. The WRP Executive Committee elected to participate in the development of an Invasive Mussel Leadership Forum and engaged in regular dialogue with WGA and DOI, in addition to providing leadership for the Forum's planning committee. The WGA Invasive Mussel Leadership Forum was planned for January 2019, but cancelled due to the partial government shutdown. The Forum has been rescheduled for August 2019 in Las Vegas, NV.

As more partners engage in the fight against zebra and quagga mussels in the West, the QZAP is referenced as the "road map" to follow. However, with a decade of action, including successes and challenges, it is increasingly important to share past accomplishments in order to appropriately determine future needs. The WRP developed this Report to compile relevant information for each original action item and document the status of each item.

Purpose of this QZAP Status Update Report

The purpose of the QZAP Status Update Report is to document the status of the 2010 QZAP action items and to provide references for those accomplishments when available. Urgency for coordinating effective implementation of zebra and quagga mussel management in the West remains as high as when the QZAP was originally drafted. The Report records not only progress made over the last decade, but also provides direction and informs future decision making for quagga and zebra mussel management in the West. Any new needs identified through dialogue surrounding this Report will be included in an updated recommendations for the future implementation of the QZAP document being developed by the WRP.

Process for Developing this QZAP Status Update Report

On October 23, 2018, the WRP Executive Committee voted to draft the Report, along with the BC Activity Report. These documents contribute to the current state of knowledge and inform planning efforts. The WRP membership discussed moving forward with developing these documents at the Annual Business Meeting in Tacoma, Washington on October 25, 2018.

The WRP Executive Committee continued discussion regarding process and key inputs at its monthly meeting in November 2018. The WRP Chair and Coordinator discussed process with a subset of states, WGA and DOI leadership at the *Biosecurity* and Invasive Species Workshop on November 14, 2018 in Helena, Montana.

The WRP Chair volunteered to solicit input directly from WRP members and compile the information for detailed membership review. Most of the input and data compilation work was completed in November-January, with review taking place in January-April per the timeline below:

 The WRP Chair reviewed the draft Report with WISCE (State ANS Coordinators) at its monthly meeting on November 27, 2018 and gathered input.

- The WRP Chair reviewed the draft Report with the WRP Education Committee on December 6, 2018 and gathered input focused on the education and outreach portion.
- The WRP Chair reviewed the draft Report with the WRP Executive Committee on December 10, 2018. The Executive Committee retained access to the Report on a Google team drive and provided detailed review and edits through January 2019.
- The WRP Chair discussed the draft Report with the WGA Invasive Mussel Leadership Forum planning team on its monthly calls on November 29, 2018, December 17, 2018 and January 17, 2019.
- The WRP Chair solicited information from the US Bureau of Reclamation (Reclamation), USACE and USFWS in December 2018 and January 2019.
- The WRP Executive Committee continued to discuss the Report at its monthly call on January 14, 2019 and every month thereafter until they voted the document final.
- WISCE reviewed the Report via conference call on January 21, 2019.
- WISCE discussed the Report in detail at its meeting on January 29, 2019 hosted by Colorado Parks and Wildlife (CPW) in Denver, Colorado.

- The WRP Chair incorporated input and edits received in February 2019.
- Contributor review took place in March 2019.
- WRP review took place in early April 2019.
- The WRP Executive Committee voted to approve the Report as final on April 15, 2019

The WRP Chair presented the Report at the following events:

- Association of Fish and Wildlife Agencies— March 2019
- WRP All Member Call-April 2019
- ANSTF Spring Meeting-Hosted by WRP at Lake Tahoe-May 2019
- Western Governors Association Annual Meeting–June 2019
- Western Association of Fish and Wildlife Agencies (WAFWA)—July 2019
- WGA Invasive Mussel Forum-August 2019
- WRP Annual Meeting-October 2019
- Colorado River Fish and Wildlife Council-November 2019
- Other appropriate partner events as opportunities arise



The Problem: Zebra and Quagga Mussels

The zebra mussel (Dreissena polymorpha) and guagga mussel (Dreissena rostriformis bugensis), collectively referred to as dreissenids, are among the most devastating ANS to invade North American fresh waters. ANS, specifically zebra and guagga mussels (ZQM), can result in severe impacts to water supply and distribution infrastructure for municipal, industrial and agricultural uses. These invasive mussels negatively impact fisheries and all forms of water-based recreation, particularly boating and angling. ZOM can cause damage to watercraft and inhibit access opportunities. Once established, these mussels can clog water intake and delivery pipes, infest hydropower infrastructure, adhere to watercraft and pilings, foul recreational beaches, and inflict many other costly problems. Their ecological legacy in the east has included competition with native mussels, disruption of food webs, and bioaccumulation of toxins. These invaders are creating similar problems in the West, putting the long list of imperiled fish and other aquatic life at an even greater risk.

The first zebra mussel detection within the WRP was in Oklahoma in 1993, before the WRP was formed in 1997. Kansas detected zebra mussels in the Missouri River in 2001 and then again in 2003. The western states taking notice when El Dorado Reservoir in Kansas was determined to have an infestation.

The first coordinated western efforts to prevent ZQM fell under the 100th Meridian Initiative which was endorsed by WRP. Watershed level basin teams included state, federal and university partners. The Colorado River Basin Team was first to form in 2001 but was not supported and is not active today. The Columbia River Basin (CRB) Team was established in 2003 and the Missouri River Basin Team was established in 2004, both still active today. Pacific States Marine Fisheries Commission (PSMFC) and USFWS coordinate basin team meetings. USFWS funded 100th Meridian Initiative activities including boater surveys conducted by state agencies on their large reservoirs. Portland State University developed a lake monitoring program. USFWS also worked with the University of Texas-Arlington on a national database of boater surveys and a national website. WRP panel funding (2007-2011) also supported boater surveys, development of state management plans, risk assessments and research projects.

When quagga mussels were found in Lake Mead in 2007, the West began to unite further and mobilize to

Quagga

stop the invasive mussels and protect precious limited water resources. ZQM have not been detected in the vast majority of western waters which presents important opportunities to prevent significant damage if coordinated action is taken immediately. Without immediate action, ZQM will cause irreparable ecological damage to western waters and costs will be in the billions.

The WRP places a high importance on preventing and controlling mussels to protect invaluable aquatic resources in addition to sustaining our recreation and tourism industry, water storage and distribution systems, agricultural production and the West's overall economy. Over the last decade, the WRP has provided a forum for communication and collaboration among agencies tasked with preventing the spread of invasive mussels via recreational boating. Through the ANSTF, WRP members have partnered with the boating and marine industry to seek public-private, non-regulatory solutions to mitigate mussel spread on recreational watercraft, such as utilizing innovations in boat design.

The WRP encourages water providers, including hydroelectric and irrigation facilities, to conduct facility assessments and implement preventive measures to reduce the risk of transport through, and invasion of, water distribution systems. There are currently no proven methods to control downstream movement of mussel veligers in natural environments. WRP encourages waters users to take every precaution to stop the spread of ZQM and ANS.

Preventing the spread of ZQM and other ANS requires indefatigable cooperation and coordination between federal, state, county and municipal agencies, marina operators, private entities and recreationists. When QZAP was approved by the ANSTF in 2010, there were 53 infested water bodies within the WRP boundary, but by 2019 that number has more than doubled to 136 (USGS, 2019. Nonindigenous Aquatic Species Database (NAS), Gainesville, FL. http://nas.er.usgs.gov). While significant strides have been made, infestations continue to colonize locations with no protections in place. This Report is a call to action for all partners to work together and coordinate efforts to stop the spread of invasive mussels into new areas.

Due to the multi-jurisdictional nature of western waters, the QZAP action items may apply to various organizations; as no single entity is responsible for, or capable of, implementing all of the necessary actions needed to protect waters from invasive mussels and other ANS.

Zebra

© Lauren Livo and Steve Wilcox

© U.S.

Geological

Survey

Current Status of QZAP Action Items

The following is a status update of the QZAP (2010) action items. Please refer to the QZAP document for detailed descriptions of each action item. Status categories for action items in this Report are as follows:

Ongoing =

activities have been initiated to address this objective and further actions are expected to continue or to be needed in the future. These action items are considered as ongoing activities and do not have an end date.

Completed =

activities have been completed and this objective is considered complete.

Not Started =

no activities have been initiated to address this objective.

* Action items identified as "priority action items"

A. Increasing Capacity to Address Invasive Mussels

*A.1. State and Interstate ANS Management Plan funding and QZAP implementation

Status: Ongoing

- The NANCPA authorized \$4 million for the implementation of State and Interstate ANS Management Plans (State Plan).
 - State Plan funds were appropriated \$1M per year from 2010-2015.
 - Beginning in 2016, State Plan allocations were increased to \$2M-\$1M from USFWS NISA implementation line and \$1M from USFWS ANS Branch's ZQM line for QZAP.
 - In 2009, there were 31 approved State Plans, with each plan receiving \$32,000 annually.
 - By 2018, there were 44 approved State Plans, with each plan receiving \$45,000 annually.
- QZAP funds were provided to grant recipients at \$2M in 2010, and \$1M per year from 2012-2019 (see Appendix B).



- Congress appropriated \$2M per year for zebra and quagga mussel management, however, as mentioned above, \$1M of that appropriation is directed by USFWS to to fund state plans nationally.
- At the spring and fall ANSTF meetings, the WRP urges ANSTF to increase or at least maintain funds allocated to QZAP, State Plans and for Regional Panel coordination.
 - From 2005 to 2011, Regional Panels were funded \$300K (\$50K/panel)
 - Beginning 2012, as a result of sequestration, Regional Panel funding was reduced to \$240K (\$40K/panel).
 - Expected in 2020, Regional Panels will be funded at \$276K (\$46K/panel).

A.2. Federal coordination and implementation of QZAP

Status: Ongoing

• Federal coordination is necessary to ensure full implementation of QZAP given the large roles federal agencies play in ownership and management of western waters. However, because state agencies have primary ANS management authority, full support of state ANS programs also remains a high priority.

- Many cooperative agreements have been put in place to facilitate state-federal partnerships related to the implementation of watercraft inspection and decontamination stations for prevention or containment. A few examples include:
 - NPS Lake Mead Cooperative Agreement with Nevada Division of Wildlife
 - NPS Lake Powell Memorandum of Understanding with Utah Division of Wildlife Resources
 - NPS Cooperative Agreement with Washington Department of Fish and Wildlife
 - Reclamation Cooperative Agreement with
 New Mexico Game and Fish
 - Reclamation Cooperative Agreement with Colorado Parks and Wildlife
 - US Forest Service (USFS) Cooperative Agreement with Oregon and Washington
 - USFS Challenge Cost Share Agreement with Colorado Parks and Wildlife
 - USFS Participating Agreements with Utah, Wyoming and Idaho
- In 2014, USACE was authorized by the Water Resources and Reform Development Act to engage in the CRB ANS programs, and established support for existing WID stations, establishment of new WID stations and monitoring for ZQM.
 - In 2018, the authorization was expanded to include the Upper Missouri, Upper Colorado, South Platte and Arkansas River Basins
- In 2017, DOI embarked on the STW initiative intended to bolster efforts to combat ZQM and improve upon partnerships between federal, state and tribal agencies working collectively on invasive mussel prevention and containment. Many WRP members contributed to six committees that formulated the STW action plan and continue to work on its implementation.

B. Prevention

*B.1. Implement mandatory watercraft inspection and decontamination (WID) at infested waters [Containment]

Status: Ongoing

Note: Implementing WID remains the highest priority prevention and containment need. A majority of USFWS QZAP grant funds, along with

NPS and Reclamation grants, have contributed to WID at infested waters, primarily on the lower Colorado River. When QZAP was published in 2010, there were 53 ZQM infested water bodies within the western region; today there are 136.

- Containment Manual for Watercraft Inspection and Decontamination Stations (Brown, 2013) was completed to address Action Items B.1 and B.4.
- Federal Policy Options: Addressing the Movement of Aquatic Invasive Species Onto and Off of Federal Lands and Waters (NISC and ANSTF, 2015) is a guide to identifying existing federal laws, regulations, and policies that can be utilized by agencies or bureaus to address the movement of invasive species both onto and off of federally managed waters, and especially to examine mandatory exit inspection and decontamination requirements from infested federal waters.

*B.2. Continue the development of effective watercraft inspection and decontamination protocols and standards

Status: Ongoing

The following items were completed to address this process:

- Uniform Minimum Protocols and Standards for Watercraft Inspection and Decontamination Programs for Dreissenid Mussels in the Western United States (Phillips and Elwell, 2016)
- The Student Training Curriculum for Watercraft Inspectors and Decontaminators to Prevent and Contain the Spread of Aquatic Invasive Species (Brown, 2016)
- The Trainer Manual for Aquatic Invasive Species Inspection and Decontamination Courses (Brown, 2016)
- A Review of Chemical Use Associated with Watercraft Decontamination to Address Aquatic Invasive Species; a special supplement to UMPS (Phillips and Elwell, 2018)
- American Boat and Yacht Council's Aquatic Invasive Species Technical Information Report (T-32–July 2018)
- The Regional WID Data Sharing System was developed by CPW, in collaboration with the western states, to provide timely electronic communications regarding potentially infested watercraft moving into the uninfested West.
 - Several jurisdictions currently utilize the system to communicate both among inspection station staff and to coordinate

among leadership, including ten states, Lake Tahoe, numerous counties and cities, and National Parks. CPW funded the system from 2012-2016 and continues to provide staff time and resources to manage and oversee the system's operations, coordination and support for using agencies; QZAP provided a grant for 2017-2018; and Reclamation provided a grant for 2019. User organizations such as the Lake Tahoe Regional Planning Agency, Montana Fish, Wildlife & Parks and Utah Division of Wildlife Resources have contributed funding for development. This system is a foundational element for the western communications and must be maintained in perpetuity.

- The WRP formed a standing committee known as the "Decon Think Tank" to address new challenges in watercraft decontamination and provide an open forum for continued dialogue.
 - This committee addresses new challenges such as improving decontamination procedures and improving decontamination units so that they maintain water temps.

*B.3. Develop standard and effective equipment inspection and decontamination protocols

Status: Ongoing

The following documents were completed to address inspection and decontamination protocols:

- Technical Memorandum No. 86-68220-07-05 Inspection and Cleaning Manual for Equipment and Vehicles to Prevent the Spread of Invasive Species (Reclamation, 2012)
- Guide to Preventing Aquatic Invasive Species Transport by Wildland Fire Operations Fire Manual (National Wildfire Coordinating Group, 2017)
- Crane Load Test Water Bags: Pathway, Inspection and Decontamination (Reclamation)
- ANS Scuba Manual (USGS)

*B.4. Adopt standard watercraft and equipment inspection and decontamination protocols in Western States

Status: Ongoing

QZAP references the need for model legislation and agreements between states or basin-wide to enable full adoption of standard inspection and decontamination protocols, including training and quality control standards. The following documents have been finalized and are available for adoption and implementation by western agencies:

- Preventing the Spread of Aquatic Invasive Species by Recreational Boats: Model Legislative Provisions & Guidance to Promote Reciprocity among State Watercraft Inspection and Decontamination Programs (Otts and Nanjappa, eds. 2014)
- Federal Policy Options: Addressing the Movement of Aquatic Invasive Species Onto and Off of Federal Lands and Waters (NISC and ANSTF, 2015)
- Model Regulation for State Watercraft Inspection and Decontamination Programs (Otts and Nanjappa, eds. 2016)
- Western Association of Fish and Wildlife Agencies Watercraft Drain Plug and Plant Removal Resolution (WAFWA, 2016)
- Model Memorandum of Understanding for Watercraft Inspection and Decontamination Programs (Otts, 2018)
- From Theory to Practice: A Comparison of State Watercraft Inspection and Decontamination Programs to Model Legislative Provisions (Otts, 2018)

*B.5. Establish and implement strong, consistent law enforcement programs in each western state

Status: Ongoing

- Efforts exist in specific states or geographic areas with dedicated law enforcement for ANS (e.g. Lake Powell in Utah, Washington State).
- Action Item B.5 is a call for adequate law enforcement personnel to enforce the legal framework referenced in B.4 and remains an important need at all levels for effective prevention and containment.

*B.6. Develop a standardized risk assessment model and strategy for water bodies

Status: Not Started; Ongoing

 Not Started—B.6 calls for a west-wide risk assessment model to prioritize early detection monitoring and prevention efforts, which has not happened to date. State, federal and basin entities have worked to standardize risk assessment modeling utilizing water quality as well as boating use and other parameters. Expanding on current state and federal projects to evaluate western priorities remains of high importance. • Ongoing—Prioritizing Zebra and Quagga Mussel Monitoring in the CRB (Wells et al. 2011) provides a framework for prioritization of water bodies in the CRB and surrounding areas for early detection monitoring for dreissenid mussels, and addresses this need.

B.7. Expand mandatory watercraft inspection and decontamination capacity for uninfested regions

Status: Ongoing

 Prevention WID stations across the western states have increased since 2009. However, resources are needed for stations at points-ofentry into uninfested states and at high priority water bodies.

B.8. Develop and implement programs to intercept contaminated equipment

Status: Ongoing

• Specific states and organizations have mechanisms (such as permits) to prevent the movement of ANS on construction and other equipment.

B.9. Expand use of ANS Hazard Analysis Critical Control Point (HACCP) Planning

Status: Ongoing

 USFWS requires HACCP planning for all fisheries program activities. HACCP has been offered as a tool for other agencies to use through courses available to partners. Nine HACCP classes have been taught in western states since 2012. Three new instructors are offering four classes in 2019.

C. Early-Detection Monitoring

*C.1. Expand early-detection monitoring programs to all western water jurisdictions

Status: Ongoing

 More waters are monitored today than in 2009. Some states do not have the capacity to implement monitoring programs and therefore have no monitoring, and some states are not able to meet WRP minimum standards for field monitoring.

*C.2. Develop standard field protocols for earlydetection monitoring

Status: Completed

• Dreissenid Mussels Field Sampling Protocol (WRP, 2018) addresses this need.

C.3. Improve veliger sample analysis methods

Status: Ongoing

• Lab Standards for Dreissenid Veliger Analysis (WRP, 2018) fulfills this need.

Note: This Lab Standards document is expected to be updated in 2019 following an evaluation of preservative and buffer agents by Reclamation.

C.4. Coordinate early detection monitoring programs

Status: Not Started; Ongoing

- Not Started—C.4 calls for completion of the centralized monitoring and reporting database under development by the 100th Meridian Initiative.
- Ongoing—All western states currently report final monitoring results (i.e. ZQM occurrence records) to the USGS database and utilize the NAS alert system.
- Ongoing—As with other action items, there are disparate monitoring and reporting database systems in place at various levels. For example, the CRB Monitoring Database maintained by PSMFC could be expanded to the entire western region. The CRB provides a forum for dialogue on monitoring within the basin. Reclamation posts their monitoring data on a SharePoint site which could be expanded to other jurisdictions. Most states have their own sampling and monitoring databases. WISCE serves as a forum for dialogue and coordination among states on monitoring.

D. Rapid Response

*D.1. Create and maintain a rapid response fund

Status: Not Started; Ongoing

- Not Started—No dedicated rapid response fund for dreissenids exists that spans the West.
- Ongoing—In a January 2019 survey, only two western states reported a rapid response fund within state government.

- Ongoing—USACE has had rapid response funding authorized within the WRRDA and available within the CRB since 2014. In 2019, USACE with support from participating states will develop guidance on how to expand the program and capabilities to Upper Missouri, South Platte, Upper Colorado and Arkansas River basins. This program requires a 50/50 match.
- Ongoing—USFS contributes rapid response funds for invasive species through the Animal and Plant Health Inspection Service (APHIS), but it is only available for ZQM if the infested reservoir or waterbody is connected to irrigation or agriculture and has a direct nexus to agricultural production.

*D.2. Finalize rapid response notification database

Status: Not Started

 Not Started—D.2 Calls for a 100th Meridian Initiative database internal to key managers to provide early notification of a newly infested water.

Note: D.2 May be better accomplished through the USGS NAS database, which is the standard data collection, reporting and notification platform for western ANS managers.

D.3. Complete and maintain rapid response plans for all western states

Status: Ongoing

- In 2010, four of the 19 western states had a rapid response plan; in January 2019 ten western states reported having a rapid response plan. Rapid response plans for some jurisdictions are waterbody specific.
- The WRP developed a Model Rapid Response Plan for Aquatic Nuisance Species.
- Montana developed a geodatabase for in-state rapid response planning (2018).
- The CRB Rapid Response Plan for Dreissenid Mussels has been updated several times in the past ten years and is undergoing a significant revision in 2019.

D.4. Designate and train rapid responders

Status: Ongoing

• The CRB Team holds annual rapid response dreissenid exercises in the basin and uses an Incident Command System structure and training.

• Montana held their first rapid response training in June 2018.

D.5. Planning for short-term environmental impacts resulting from rapid response

Status: Ongoing

• The CRB Team is working on an Endangered Species Act Manual. This is specific to the basin but can later be expanded for western regional use.

E. Containment or Management of Existing ZQM Populations

Note: Status updates for action items in this section were provided by Reclamation, unless otherwise noted.

*E.1. Develop tools and best management practices for preventing and minimizing mussel movement and settlement within water distribution systems and other infrastructure

Status: Completed; Ongoing

- Completed-Microfiltration and self-cleaning filters tested at Parker Dam.
- Completed-Zequanox tested in generator cooling system at Davis Dam.
- Completed-pH manipulation.
- Ongoing-Antifouling and foul release coatings.
- Completed-Endothal treatment.
- Completed—Turbulence for mussel settlement prevention tested at Davis Dam.
- Completed-Salinity manipulation at Davis Dam.
- Completed—Ultraviolet light treatment tested at Hoover, Davis and Parker Dams.
 - http://www.reabic.net/journals/ mbi/2017/3/MBI_2017_Pucherelli_Claudi.pdf
 - http://www.reabic.net/journals/ mbi/2018/4/MBI_2018_Pucherelli_etal.pdf
- Completed—Laser pulsed pressure tested at Davis Dam
- Completed—Centrifugal separator tested at Davis Dam
 - https://www.usbr.gov/research/projects/ detail.cfm?id=8169
- Ongoing-Carbon dioxide treatment

- Ongoing—Electrical methods for settlement prevention.
- Ongoing-Utilization of facility vulnerability assessments across Reclamation projects.
- Ongoing—Survey of mussel infested facilities to determine best practices and best system design for mussel control and mitigation.
- Ongoing—Zebra Mussel Mitigation: Durable and Non-Toxic Anti-Macrofouling Technologies to Protect Critical Hydraulic Infrastructure (USACE, FY18-22).
- Completed—Installed UV light systems at Gavins Point Dam for Hydropower plant cooling water intake (USACE, 2018).
- Completed–Draw down of Cunningham Lake after Zebra mussels found. Cunningham Lake is approximately 337 surface acre reservoir (USACE, 2018).

E.2. Implement reliable and cost-efficient control tools for water distribution systems

Status: Ongoing

• Full scale implementation of ultraviolet light treatment units for mussel settlement prevention on all generator cooling systems at Parker and Hoover Dams.

E.3. Develop open-water control tools

Status: Completed; Ongoing

- Completed—Designed and implemented a prize challenge to solicit novel ideas for the eradication of invasive mussels in open water.
 - https://www.usbr.gov/newsroom/ newsrelease/detail.cfm?RecordID=63426
 - http://www.reabic.net/journals/ mbi/2018/4/MBI_2018_Pucherelli_etal.pdf
- Ongoing—Developing research project with prize challenge winners investigating induction of lethal dreissenid mussel-specific cancer utilizing CRISPR/cas9-mediated genome modification.
- Ongoing—Biological control research, use of novel parasites to control North American dreissenid populations.
- Ongoing-Development of a chimeric biopesticide
- Ongoing—Sequencing the quagga mussel genome as a tool for biocontrol.

E.4. Develop closed-water system control tools

Status: Ongoing

See accomplishment list for E.1 which also apply here.

E.5. Support designing infrastructure for longterm control

Status: Completed; Ongoing

- Ongoing—Survey of mussel infested facilities to determine best practices and best system design for mussel control and mitigation.
- Ongoing—Testing self-cleaning strainers and filtration to mitigate mussel impacts.
- Completed—Centrifugal separation for shell debris removal.
 - https://www.usbr.gov/research/projects/ detail.cfm?id=8169
- Ongoing—Testing antifouling and foul release coatings.
- Completed—Modernization of trash rack raking systems to manage mussel settlement.
 - https://www.usbr.gov/research/projects/ detail.cfm?id=2675
- Completed—Testing ability of widely used fish screens to resist quagga mussel fouling.
 - https://www.usbr.gov/research/projects/ detail.cfm?id=4923

E.6. Improved understanding of mussel control

Status: Completed

- Microsatellite analysis of quagga mussel genetic variability in the Colorado River system to determine the amount of genetic variability which may impact the effectiveness of control techniques.
 - Manuscript in Southwestern Naturalist https://bioone.org/journals/The-Southwestern-Naturalist/volume-63/ issue-1/0038-4909-63.1.26/Patternsof-Genetic-Structure-Among-Invasive-Southwestern-United-States-Quag ga/10.1894/0038-4909-63.1.26.full
- Testing the effectiveness of potash for zebra mussel eradication at San Justo Reservoir.

E.7. Develop programmatic National Environmental Policy Act guidance

Status: Ongoing

• The DOI is exploring the development of categorical exclusions to address invasive species management when specific parameters are met.

F. Outreach and Education

*F.1. Adopt consistent outreach messaging and enhance coordination of efforts

Status: Ongoing

• Clean, Drain, Dry is the primary message for recreational users and is broadly accepted and implemented across the West. However, there are still numerous variations.



F.2. Conduct social science research

Status: Not Started; Ongoing

 Not Started—F.2 entails a professional social marketing review for states, tribes and federal agencies, which will include consistent outreach messaging, annual review of the campaigns, surveys of user groups, strategy updates, and materials for increased effectiveness.

- Ongoing—While there have been many independent social science research studies, there has been no coordinated evaluation across the West. Social science research studies include:
 - Boater surveys in Arizona, California, Nebraska and South Dakota
 - Preventing the transfer of dreissenid mussels and other aquatic invasive species by commercial watercraft and equipment transport providers (PSMFC, 2010)
 - Exploring stakeholders' attitudes and beliefs regarding behaviors that prevent the spread of invasive species (OR Sea Grant, 2011)

F.3. Increase audience effectiveness assessments

Status: Not Started

• No coordinated assessments have occurred at the regional level.

F.4. Expand availability of existing outreach material

Status: Ongoing

These products were created to address this need.

- Western WID Information Rack Card (PSMFC, 2015)
- Standard education for trailer owners (National Association of Trailer Manufacturers, 2015)
- Non-motorized outreach in the lower Colorado River (Invasive Species Action Network, 2016-2018)
- Sticker a Mussel Program (Lake Havasu Marine Association, 2013-2018)
- Slide Anchor Education Plates (Lake Havasu Marine Association, 2018)
- Standard education in watercraft and engine owner's manuals (National Marine Manufacturers Association and American Boat and Yacht Council, 2018)
- WRP Education Committee Materials Clearinghouse (2018)

F.5. Make better use of television and radio

Status: Ongoing

 No coordinated expansion of the use of television and radio has occurred, although there have been isolated efforts in individual states or geographic areas.

F.6. Provide more opportunities for youth education

Status: Ongoing

- There have been no coordinated efforts to develop new youth education materials, expand delivery of ANS education, or to help western educators integrate ANS and invasive mussel issues into their curricula. However, isolated efforts have occurred in individual states or geographic areas.
- Providing opportunities for youth education is a regular function of fish and wildlife agencies. In Wyoming and Texas, ANS are part of standard science/water curricula.
- Oregon Sea Grant has developed resources such as the Aquatic Invader Investigator: Invasive Comic Challenge or Stone Soup: Invasive Species Cartooning Teacher Lesson Plan.
- USACE has implemented a 'traveling trunk' program that was updated in 2018. Science, Technology, Engineering and Math programs are being developed.
- Invasive Species Action Network does classroom visits across Montana teaching on ANS, and also teaches a one-day course aimed at preparing agency personnel to provide ANS programs.

G. Research

In 2015, a group gathered to discuss and prioritize research needs to address dreissenid management. *Dreissenid Mussel Research Priorities Workshop* (Sytsma et al. 2015) summarizes the results of that workshop.

This section does not document all ZQM research, but rather key western projects that further QZAP objectives in QZAP.

G.1. Determine ZQM physiological tolerances

Status: Completed; Ongoing

- Ongoing-Reclamation and USACE are collaborating to develop a predictive model for dreissenid mussel spread in western United States.
- Ongoing-Reclamation and USACE are collaborating to refine habitat suitability models for western waters.
- Completed—Reclamation has developed habitat suitability parameters for invasive mussels at Reclamation managed facilities along the lower Colorado River.

 https://www.usbr.gov/research/projects/ detail.cfm?id=6714

G.2. Develop method to track dispersal via genetic fingerprints

Status: Ongoing

- Optimization of polymerase chain reaction (PCR) primers for early detection of invasive mussels (Reclamation).
- Development of a Real Time eDNA machine (University of Montana Flathead Lake Biological Station, 2018).

G.3. Develop alternative decontamination methods

Status: Ongoing

• Reclamation is developing effective and safe decontamination methods for underwater inspection equipment (e.g. diver gear) exposed to invasive mussels.

G.4. Develop biological control methods

Status: Ongoing

G.4 overlaps with E.3

- Ongoing—Reclamation is developing research project with prize challenge winners investigating induction of lethal dreissenid mussel-specific cancer utilizing CRISPR/cas9-mediated genome modification.
- Ongoing—Biological control research, use of novel parasites to control naïve North American dreissenid populations.
- Ongoing—Development of a chimeric biopesticide.
- Ongoing—Sequencing the quagga mussel genome as a tool for biocontrol.

G.5. Develop eco-friendly chemical control methods

Status: Unknown

Summary

Substantial strides have been made in the last decade to stop the spread of invasive mussels in the western US. For example, the containment program at Lake Mead National Recreation Area, which was the main focus of QZAP, improved significantly under management of Nevada Division of Wildlife in partnership with NPS. The WRP has facilitated a common language for ANS managers, as well as standards for watercraft inspection, decontamination, training, guality control, monitoring and laboratory analyses. NSGLC and AFWA published a legal framework for watercraft inspection and decontamination programs. CPW manages the Regional WID Data Sharing System that is used by almost all western states. The CRB banded together in perimeter defense of the last uninfested basin. Reclamation, USGS, and USACE continue to expand our understanding of ZQM through research and control testing.



Despite this significant progress, many of the same problems that prompted the development of QZAP still exist today. ZQM infestations in Arizona (Lake Pleasant and the lower Colorado River basin) and throughout California remain uncontrolled with no containment in place, posing a serious threat to the West. Similarly, ZQM populations in Kansas, North Dakota, Oklahoma, South Dakota, Texas and throughout the eastern US continue to spread with no prevention in place. As a result, an increasing number of mussel-infested boats arrive in western waters. There remain no viable control methods for ZQM in open water systems.

New ZQM infestations have increased the risk to western waterbodies. Within the WRP states, the number of infested water bodies more than doubled in the last 10 years, growing to 136 sites at the time of publication. The number of impacted watersheds (8-digit hydrologic units) has grown from 44 to 105. Exponential growth of mussel populations in Lake Powell (Glen Canyon National Recreation Area) has drastically increased the workload among western ANS managers as they struggle with the large numbers of watercraft departing this popular boating destination. While the Utah Division of Wildlife Resources, in partnership with NPS and State of Arizona, has implemented a WID containment program at Lake Powell, additional actions are needed to reduce the number of boats leaving infested waters. Similarly, Lewis and Clark Lake (Nebraska-South Dakota) and Lake Texoma (Texas-Oklahoma) have advanced populations that pose a great threat to the western US. Neither of these lakes, like many other infested western waters, have complete containment programs in place.

The WRP will continue to provide a forum for dialogue on ZQM management and will produce an updated priorities and recommendations document for the further implementation of the QZAP. Western partners must continue to work collaboratively to stop the spread of invasive mussels, making wise use of watercraft inspection and decontamination programs, early detection monitoring, research, and control innovations. States should consider adopting the model legislative provisions listed in B.4. and establish the staff and fiscal capacity to implement containment and prevention WID programs and monitoring programs according to WRP standards. Federal agencies may work in tandem with states to provide law enforcement, give permission to conduct mandatory WID on federally managed or owned properties, and provide long term funding agreements for the implementation of WID containment and prevention strategies.

Appendix A– WRP Member List 2019

EXECUTIVE COMMITTEE

October 2018 to October 2019

Chair, Elizabeth Brown Colorado Parks and Wildlife

Vice Chair, Dennis Zabaglo Tahoe Regional Planning Agency

State Representatives

Erin Raney Arizona Game and Fish Dept.

Nate Owens Utah Division of Wildlife Resources

Martha Volkoff California Department of Fish and Wildlife

Federal Representatives

Joanne Grady US Fish and Wildlife Service

> John Wullschleger National Park Service

At-Large Representatives

Glenn Dolphin Oregon State Marine Board

Stephen Phillips Pacific States Marine Fisheries Commission

PANEL COORDINATOR

Leah Elwell Invasive Species Action Network 215 East Lewis, Suite 202 Livingston, MT 59047

> 406-222-7270 leah@stopais.org

US FEDERAL MEMBERS

David Hu Fisheries and Aquatic Resources 202-912-7169 dhu@blm.gov Representing: Bureau of Land Management

Jolene Trujillo

Invasive Species/IPM Program Coordinator Environmental Compliance Division

303-445-2903 jtrujillo@usbr.gov Representing: Bureau of Reclamation

Linda Shaw

Habitat Biologist Habitat Conservation Division National Marine Fisheries Service 709 West Ninth Street P.O. Box 21668 Juneau, AK 99802-1668

907-586-7510 • Fax: 907-586-7358 linda.shaw@noaa.gov *Representing:* NOAA

Steve I. Lonhart NOAA Monterey Bay National Marine Sanctuary 110 Shaffer Road Santa Cruz, CA 95060

> 831-420-3661 Steve.Lonhart@noaa.gov Alternate Representing:NOAA

John Wullschleger National Park Service Water Resources Division 1201 Oakridge Drive Fort Collins, CO 80525

970-225-3572 • FAX: 970-225-9965 john_wullschleger@nps.gov Representing: National Park Service Linda Drees Biological Resource Management Division National Park Service 1201 Oakridge Drive, Suite 200 Fort Collins, CO 80525

970-225-3595 • FAX: 970-225-3585 linda_drees@nps.gov Alternate Representing: National Park Service

> Tim Dykstra US Army Corps of Engineers Northwestern Division 1125 NW Couch St. Portland, OR 97208

503-808-3726 timothy.a.dykstra@usace.army.mil Representing: US Army Corps of Engineers

> Vacant Representing: US Coast Guard

Vacant Representing: US Environmental Protection Agency

> Joanne Grady US Fish and Wildlife Service Region 6 ANS Coordinator 134 Union Blvd, Suite 665 Lakewood, CO 80228

303-236-4519 • FAX: 303-236-8163 joanne_grady@fws.gov Representing: US Fish and Wildlife Service

Cynthia K Tait US Forest Service, Intermountain Region 324 25th Street Ogden, UT 84401

801-625-5358 • FAX: 801-625-5756 E-mail: ctait@fs.fed.us Representing: US Forest Service

Adam Sepulveda USGS Northern Rocky Mountain Science Center 2327 University Way, Suite 2 Bozeman, MT 59715

> 406-994-7975 • FAX: 206-9946556 asepulveda@usgs.gov Representing: US Geological Survey

Tim Counihan USGS Western Fisheries Research Center Columbia River Research Laboratory 5501-A Cook-Underwood Rd. Cook, WA 98605-9717

509-538-2299, x281 tcounihan@usgs.gov Alternate Representing:**US Geological Survey**

> Vacant Representing: USDA APHIS

TRIBAL MEMBERS

Blaine Parker Columbia River Intertribal Fisheries Commission 700 NE Multnomah Street, Suite 1200 Portland, OR 97232

> 503-731-1268 • FAX: 503-235-4228 parb@critfc.org Representing: Inland Tribes

> > Adelheid Herrmann 921 Oak Ridge Drive Anchorage, Alaska 99518

907-279-6138 herrmann@gci.net Representing: Alaska Natives



STATE MEMBERS

Tammy J. Davis Alaska Department of Fish and Game Invasive Species Program, Lead P.O. Box 115525 Juneau, AK 99811-5525

907- 465-6183 • FAX: (907) 465-2772 tammy.davis@alaska.gov *Representing:* Alaska

Erin Raney

Arizona Game and Fish Department Invasive Species Coordinator 5000 West Carefree Hwy. Phoenix, AZ 85086

623-236-7271 • FAX: 623-236-7366 eraney@azgfd.gov Representing: Arizona

Martha Volkoff

California Dept. of Fish and Wildlife Senior Environmental Scientist 1416 Ninth Street, Suite 1260 Sacramento, CA 95814

916-651-8658 • FAX: 916-653-2588 Martha.Volkoff@wildlife.ca.gov *Representing:* California

Elizabeth Brown

Colorado Parks and Wildlife Invasive Species Coordinator 6060 Broadway Denver, CO 80216

303-291-7362 • FAX: 303-291-7104 elizabeth.brown@state.co.us *Representing*: Colorado

Robert Walters

Colorado Parks and Wildlife 6060 Broadway Denver, CO 80216

303-291-7833 • FAX: 303-291-7104 robert.walters@state.co.us Alternate Representing: Colorado

Chris Steffen Kansas Dept. of Wildlife, Parks and Tourism ANS Program Coordinator 1830 Merchant St. Emporia, KS 66801

620-342-0658 Chris.steffen@ks.gov Representing: Kansas

Connor Ossowski Kansas Dept. of Wildlife, Parks and Tourism ANS Program Coordinator 1830 Merchant St. Emporia, KS 66801

> connor.ossowski@ks.gov Alternate Representing: Kansas

Justin Goggins HI Dept of Land and Natural Resources Aquatic Invasive Species Coordinator 1151 Punchbowl St., #330 Honolulu, HI 96813

> 808-587-0095 Justin.r.goggins@hawaii.gov Representing: Hawaii

Nicholas Zurfluh Idaho State Department of Agriculture 2270 Old Penitentiary Rd. Boise, ID 83701

208-332-8686 • FAX: 208-334-2283 nicholas.zurfluh@isda.idaho.gov *Representing:* Idaho

Lloyd Knight Idaho State Department of Agriculture 2270 Old Penitentiary Rd. Boise, ID 83701

208-332-8664 • FAX: 208-334-2840 lloyd.knight@agri.idaho.gov Alternate Representing:Idaho

Tom Woolf ANS Bureau Chief Montana Dept. of Fish, Wildlife and Parks 1420 East 6th Ave. Helena, MT 59620

406-444-1230 Thomas.woolf@mt.gov Representing: Montana

Eileen Ryce

Fisheries Chief Montana Dept. of Fish, Wildlife and Parks 1420 East 6th Ave. Helena, MT 59620

406-444-2448 eryce@mt.gov Alternate Representing:Montana

Allison Zach

Nebraska Invasive Species Project Coordinator University of Nebraska—Lincoln 506 Hardin Hall 3310 Holdrege St. Lincoln, NE 68583-0995

> 406-472-3133 • FAX: 402-472-2722 Email: azach3@unl.edu Representing: Nebraska

Laura Megill ANS Coordinator Nevada Department of Wildlife 6980 Sierra Center Parkway Reno, Nevada 89511

(775) 688-1532 lmegill@ndow.org Representing: Nevada

James Dominguez ANS Coordinator NM Dept. Game & Fish 1 Wildlife Way P.O. Box 251112 Santa Fe, NM 87507

505-476-8163 James.Dominguez@state.nm.us *Representing:* New Mexico Jessica Howell ANS Coordinator North Dakota Game and Fish Department 3320 East Lakeside Road Jamestown, ND 58401

701-368-8368 • FAX: 701-253-6490 jmhowell@nd.gov Representing: North Dakota

Curtis Tackett Oklahoma Department of Wildlife Conservation P.O. Box 54365 Oklahoma City, OK 73153

> curtis.tackett@odwc.ok.gov 405-521-4623 • FAX: 405-521-6535 *Representing:* Oklahoma

Rick Boatner Invasive Species Coordinator Oregon Department of Fish and Wildlife 4034 Fairview Industrial Dr, SE Salem, OR 97302

503-947-6308 • FAX: 503-947-6330 rick.j.boatner@state.or.us *Representing*: **Oregon**

Mike Greiner ANS Coordinator- Fisheries Biologist South Dakota Dept. of Game, Fish and Parks 20641 SD Hwy. 1806 Ft. Pierre, SD 57532

> 605-223-7706 Mike.greiner@state.sd.us Representing: South Dakota

Monica McGarrity

ANS Team Leader Texas Parks and Wildlife Department 4200 Smith School Road Austin, TX 78744

512-389-4652 • FAX: 512-389-4405 monica.mcgarrity@tpwd.state.tx.us *Representing:* Texas Nathan Owens Utah Division of Wildlife Resources 1594 West North Temple Salt Lake City, UT 84114

> 385-239-0861 nathanowens@utah.gov *Representing*: Utah

Scott Dalebout Statewide Operations Lieutenant Utah Division of Wildlife Resources 1470 N. Airport Rd. Suite 1 Cedar City, UT 84721

435-691-3588 scottdalebout@utah.gov Alternate Representing: Utah

Allen Pleus

ANS Coordinator Washington Department of Fish and Wildlife 600 Capitol Way North Olympia, WA 98501-1091

360-902-2724 • FAX: 360-902-2845 Allen.Pleus@dfw.wa.gov *Representing:* Washington

Jesse Schultz

Washington Department of Fish and Wildlife 600 Capitol Way North Olympia, WA 98501-1091

360-902-2724 • FAX: 360-902-2845 jesse.schultz@dfw.wa.gov Alternate Representing: Washington

Beth Bear

Aquatic Invasive Species Coordinator Wyoming Game and Fish Department 1212 S. Adams Laramie, WY 82070

> 307-721-1373 Beth.Bear@wyo.gov Representing: Wyoming

CANADIAN PROVINCIAL AND FEDERAL MEMBERS

Nicole Kimmel Aquatic Invasive Species Specialist Alberta Environment and Parks 2nd Floor, 9920 108 Street Edmonton, AB, T5K 2M4

> Office: 780-427-7791 Cell: 780-975-3793 Nicole.Kimmel@gov.ab.ca *Representing:* Alberta

Martina Beck

Invasive Fauna Unit Head BC Ministry of Environment and Climate Change Strategy PO Box 9338 Stn Prov Govt Victoria, BC, V8W 9M1

Martina.Beck@gov.bc.ca Representing: British Columbia

Jordan Rosenfeld University of British Columbia Campus 2204 Main Hall Vancouver, British Columbia Canada V6T 1Z4

604-222-6767 • FAX: 604-660-1849 Jordan.Rosenfeld@gems4.gov.bc.ca Alternate Representing: British Columbia

Candace Parks

Manitoba Conservation and Water Stewardship Water Stewardship Division/Fisheries Branch Box 20, 200 Saulteaux Crescent Winnipeg, Manitoba Canada R3J 3W3

> 204-945-7787 candace.parks@gov.mb.ca *Representing*: Manitoba

TBD Representing: Saskatchewan

Thomas Therriault Fisheries and Oceans Pacific Biological Station 3190 Hammond Bay Road Nanaimo, BC V9T 6N7

250-756-7394 Thomas.Therriault@dfo-mpo.gc.ca Representing: Canadian Federal Government

OTHER INTERESTS— APPOINTING ORGANIZATIONS

Stephen Phillips

Pacific States Marine Fisheries Commission 205 SE Spokane Street, Suite 100 Portland, OR 97202

503-595-3100 • FAX: 503-595-3232 SPhillips@psmfc.org Representing: Pacific States Marine Fisheries Commission

Karen McDowell San Francisco Estuary Partnership 375 Beale Street, Suite 700 San Francisco, CA 94105

415-778-6685 • FAX: 510-622-2501 karen.mcdowell@sfestuary.org *Representing:* San Francisco Est. Partnership

Jeffrey Adams Washington Sea Grant, University of WA 345 6th Street, Suite 550 Bremerton, WA 98337-1874

360-337-4619 • FAX: 360-337-4864 jaws@uw.edu *Representing:* **Sea Grant**

Sam Chan Oregon Sea Grant Extension

1600 SW Western Blvd, Suite 350 Corvallis, OR 97333

503-679-4828 • FAX: 541-737-3039 samuel.chan@oregonstate.edu Alternate Representing: Sea Grant

Dennis Zabaglo Tahoe Regional Planning Agency P.O. Box 5310 Stateline, NV 89449

775-589-5255 • FAX: 775-588-4527 dzabaglo@trpa.org Representing: Tahoe Regional Planning Agency

Amy Ferriter Crop Production Services—Timberland Territory Manager—Invasive Species and Veg Mgnt 317 West Cashmere Rd. Boise, ID 83702

509-993-7490 Amy.Ferriter@cpsagu.com Representing: Western Aquatic Plant Management Society

Reid DeWalt Assistant Director for Wildlife and Natural Resources Colorado Parks and Wildlife

reid.dewalt@state.co.us Representing: Western Association of Fish and Wildlife Agencies/Invasive Species Working Group

> Mark Sytsma, PhD Portland State University P.O. Box 751 Portland, OR 97207

Phone: 503-725-3833 • Fax: 503-725-3888 sytsmam@pdx.edu Representing: Academia-Coastal

Christine Moffitt Idaho Coop Fish and Wildlife Research Unit University of Idaho 875 Perimeter Drive, MS 1141 Moscow, ID 83844-1141

> 208-885-7047 cmoffitt@uidaho.edu Representing: Academia—Inland

Diane Cooper Pacific Coast Shellfish Growers Association 130 SE Lynch Road Shelton, WA 98584

360-426-6178 • FAX: 360-427-0327 dianec@taylorshellfish.com *Representing:* Aquaculture–Coastal

Gordon King Pacific Coast Shellfish Growers Association Shelton, WA 98584

360-426-6178 • FAX: 360-427-0327 gordonk@taylorshellfish.com Alternate Representing: Aquaculture–Coastal Invasive Species Action Network Bob Wiltshire 215 East Lewis St, Suite 202 Livingston, MT 59047

406-222-7270 bob@stopais.org Representing: Conservation NGO—Inland

Jackson Gross University of California–Davis One Shields Ave. 2223 Meyer Hall Davis, CA 95616

360-984-0975 Jagross@ucdavis.edu Representing: Aquaculture—Inland

Oregon State Marine Board Glenn Dolphin Aquatic Invasive Species Program Coordinator Salem, OR

503-378-2625 Glenn.dolphin@oregon.gov Representing: Recreational Boating

Stephanie Showalter Otts National Sea Grant Law Center University of Mississippi 256 Kinard Hall, Wing E University, MS 38677

662-915-7775 • FAX: 662-915-5267 sshowalt@olemiss.edu Representing: Legal–Law Enforcement California State Lands Commission— Marine Invasives Program Nicole Dobroski 100 Howe Ave., Suite 100 South Sacramento, CA 95825

916-574-0742 Nicole.dobroski@slc.ca.gov Representing: At-Large Coastal

California State Lands Commission-Marine Invasives Program Chris Scianni 200 Oceangate, Suite 900 Long Beach, CA 90802

562-499-6390 chris.scianni@slc.ca.gov Alternate Representing: At-Large Coastal

> Michael Stephenson Idaho Power Company 1221 West Idaho St. Boise, ID 83702

208-859-9021 mstephenson@idahopower.com *Representing*: At-Large Inland

© 100th Meridian



Appendix B— USFWS Reported Expenditures of QZAP Appropriations Fiscal Year 2010-Fiscal Year 2018

In Fiscal Year (FY) 2010, Congress appropriated \$2 million for quagga-zebra mussel prevention in the West. From this \$2 million, \$800,000 was awarded to the Lake Tahoe Region for an inspection and decontamination program designed to protect Lake Tahoe specifically. The remaining \$1.2 million was divided into halves. USFWS divided the first half, \$600,000, equally among all ANS-Task-Forceapproved state and interstate management plans that requested funding and included projects that referenced zebra or quagga mussels. Only entities with state or interstate management plans approved by the ANS Task Force were eligible for this funding. The second half of the \$1.2 million (\$600,000) was made available to any entities with projects focusing on the highest priorities of the 2010 Quagga Zebra Mussel Action Plan for Western US Waters (QZAP). A request for proposals was announced in 2010 and a team convened by the ANS Task Force ranked proposals. The USFWS's Branch of Invasive Species made the final funding decisions. Funded projects are listed below:

Project funded with FY2010 QZAP Funds (\$2M)	Funds
Tahoe Regional Planning Agency –Watercraft inspection and decontamination implementation at Lake Tahoe	\$800K
State/Interstate ANS Management Plans Funding for ANS Plans Nationwide	\$600K
University of Nevada—Las Vegas Develop effective decontamination protocols for wildland firefighting equipment to quagga/zebra mussels: testing the efficacy of quaternary ammonium compounds on killing dressenid veligers and adults (QZAP Priority B.3)	\$118K
University of Nevada—Las Vegas Using pressurized hot water spray to kill and remove dressenid mussels on watercraft: field testing on the efficacy of water temperature, high pressure, and duration of exposure (QZAP Priority B.2)	\$100K
US Bureau of Reclamation Pilot laboratory testing program for the early detection of zebra and quagga mussels in Western US waters (QZAP Priority B.2, C.1, C.2, C.3)	\$103K
US Bureau of Reclamation Dreissena mussel early detection monitoring methods and quality assurance workshops (QZAP Priority C.2, C.3, C.4)	\$72K
Pacific State Marine Fisheries Commission (PSMFC) Update and adopt the recommended uniform minimum protocols and standards for watercraft interception programs for dreissenid mussels in the Western United States (QZAP Priority B.2)	\$28K
Colorado Division of [Parks and] Wildlife (CPW) Development of a manual for containment activities in infested water bodies (QZAP Priority B.2)	\$40K
Portland State University Early-detection monitoring for quagga and zebra mussels in Oregon (QZAP Priority C.1)	\$45K
The University of Texas at Arlington Early-detection monitoring for quagga and zebra mussels in Texas (QZAP Priority C.1)	\$55K
Montana Fish, Wildlife and Parks Early-detection monitoring for quagga and zebra mussels in Montana (QZAP Priority C.1)	\$29K

In FY2011, following a Continuing Resolution, the USFWS redirected the \$2 million originally appropriated for quagga/zebra mussels to other USFWS priorities.

In FY2012 Congress directed \$1 million to the USFWS to help prevent the spread of mussels by

watercraft at Federally-managed water bodies, particularly the lower Colorado River, including Lake Mead and provided \$1 million for implementation of up to 43 State/Interstate ANS Management Plans (approximately \$25,000 each).

Project funded with FY2012 QZAP Funds (\$1M)	Funds
Lake Mead National Recreation Area Funds were provided to complete a decontamination station at Henenway Harbor, for supplies and maintenance of decontamination equipment, for a quagga- mussel specialist, and for outreach	\$455K
States of NV, AZ, UT, CA, OR, and WA Funding was provided for law enforcement activities related to zebra/quagga mussels	\$180K
Glen Canyon National Recreation Area Funding was provided for monitoring boat ramps at Lake Powell	\$100K
New Mexico Game and Fish Funding was provided for monitoring boat ramps at Lake Navajo	\$100K
States of AZ and NV Funding was provided to increase outreach and education	\$60K
Pacific States Marine Fisheries Commission Funds were provided to increase Watercraft Inspection Training (Level II) at Lakes Mead and Havasu	\$60K
USFWS Administrative Costs 3% of the overall budget was used for administrative costs in Region 2	\$30K
The University of Texas at Arlington Funds were provided to develop an online Information Sharing System	\$11.5K

In FY2013 Congress directed \$1 million to the USFWS to help prevent the spread of mussels by watercraft at Federally-managed water bodies, particularly the lower Colorado River, including Lake Mead,

and provided \$1 million for implementation of up to 43 State/Interstate ANS Management Plans (approximately \$25,000 each).

Project funded with FY2013 QZAP Funds (\$900K)	Funds
NDOW Containment at Lake Mead	\$391K
AZGFD Decontamination station (Havasu)	\$260K
NPS-Lake Mead Supplement Nevada Division of Wildlife (NDOW) WID program	\$29K
PSMFC Watercraft Inspection and Decontamination Training	\$68K
Lake Havasu Marine Association (LHMA) Outreach/Containment	\$25K
NPS-Glen Canyon Outreach/Containment	\$100K
State University of New York, Albany Research: Field test for living mussels	\$28K

In FY2014, Congress directed the National Park Service (NPS) to provide \$2 million for quagga and zebra mussel containment, prevention, and enforcement as prescribed in QZAP, thereby freeing the USFWS to address other high priority sources of spread in the West.

Project funded with FY2014 QZAP Funds (\$930K)	Funds
AZGFD Mobile Decontamination Unit and Staff	\$80K
CPW Regional WID Data Sharing System	\$154K
LHMA Outreach and Education	\$100K
NDOW Decontamination and Outreach at Lake Mead NRA	\$122K
PSMFC Watercraft Inspection and Decontamination Training	\$74K
UTDWR Inspection and Containment program at Lake Powell	\$400K

FY2015—Congress directed the USFWS to provide \$2 million for quagga and zebra mussels. USFWS allocated \$1M to the West through a merit based

grant program to implement QZAP, and \$1M to approved State/Interstate ANS Management Plans nationally.

Project funded with FY2015 QZAP Funds (\$941K)	Funds
AZGFD Mobile Decontamination Unit and Staff	\$60,000
ISAN Non-motorized boater education	\$35,970
ABYC Boat Design and Construction	\$106,859
NDOW Decontamination and Outreach at Lake Mead NRA	\$191,104
PSMFC Watercraft Inspection and Decontamination Training	\$179,592
UTDWR Inspection and Containment program at Lake Powell	\$171,231
University of Arizona Re-establish Colorado River Team	\$78,072
Working Dogs for Conservation Northeast Texas Detection & Outreach Project	\$52,829
Western Biological Services Outreach materials for free to partner agencies	\$65,506



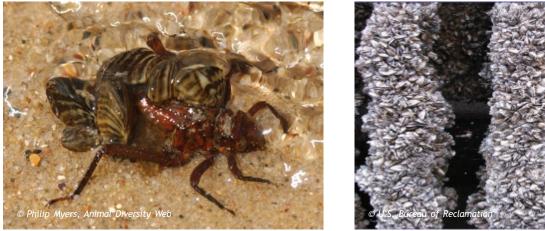


FY2016–Congress directed the USFWS to provide \$2 million for quagga and zebra mussels. USFWS allocated \$1M to the West through a merit based grant program to implement QZAP, and \$1M to approved State/Interstate ANS Management Plans nationally.

Project funded with FY2016 QZAP Funds (\$930K)	Funds
AZGFD Containment and Decontamination in lower Colorado River	\$75,000
ISAN Non-motorized boater education	\$35,145
LHMA Outreach and Education	\$55,000
NDOW Decontamination and Outreach at Lake Mead NRA	\$185,400
United Water Conservation District Lake Piru Containment	\$130,019
UTDWR Inspection and Containment program at Lake Powell	\$124,297
CPW Regional WID Data Sharing System	\$117,720
Lake County California Outreach and Education in CA	\$137,061
Working Dogs for Conservation NE Texas Detection & Outreach Project	\$70,357

FY2017–Congress directed the USFWS to provide \$2 million for quagga and zebra mussels. USFWS allocated \$1M to the West through a merit based grant program to implement QZAP, and \$1M to approved State/Interstate ANS Management Plans nationally.

Project funded with FY2017 QZAP Funds (\$930K)	Funds
PSMFC Watercraft Inspection and Decontamination Training	\$81,420
PSMFC Outreach Video Development	\$39,580
LHMA Outreach and Education	\$67,000
NDOW Decontamination and Outreach at Lake Mead NRA	\$260,260
UTDWR Inspection and Containment program at Lake Powell	\$200,000
CPW Regional WID Data Sharing System	\$153,970
University of Montana Flathead Lake Biological Station Real Time eDNA Machine Development	\$127,770





FY2018—Congress directed the USFWS to provide \$2 million for quagga and zebra mussels. USFWS allocated \$1M to the West through a merit based grant program to implement QZAP, and \$1M to approved State/Interstate ANS Management Plans nationally.

Project funded with FY2018 QZAP Funds (\$960K)	Funds
PSMFC Watercraft Inspection and Decontamination Training	\$77,499
ISAN Non-motorized boater outreach	\$103,400
LHMA Anchor outreach program	\$10,000
NDOW Decontamination and Outreach at Lake Mead NRA	\$222,633
UTDWR Inspection and Containment Program at Lake Powell	\$225,338
AZGFD Containment and Decontamination in lower Colorado River	\$200,000
University of Montana Flathead Lake Biological Station Real Time eDNA Machine Development	\$121,100

FY2019—Congress directed the USFWS to provide \$2 million for quagga and zebra mussels. USFWS allocated \$1M to the West through a merit based grant program to implement QZAP, and \$1M to approved State/Interstate ANS Management Plans nationally. At the time of publication, the QZAP grant is open for applications and awards for FY2019 have not been issued.

Appendix C— Acronyms

- ABYC-American Boat and Yacht Council
- AFWA—Association of Fish and Wildlife Agencies
- **ANS**-Aquatic Nuisance Species
- ANSTF-Aquatic Invasive Species Task Force
- APHIS Animal and Plant Health Inspection Service
- AZGFD—Arizona Game and Fish Department
- **BC**-Building Consensus
- CPW-Colorado Parks and Wildlife
- CRB-Columbia River Basin

eDNA-Environmental deoxyribonucleic acid

- DOI-Department of the Interior
- HACCP–Hazard Analysis and Critical Control Points

ISAN–Invasive Species Action Network

- LHMA–Lake Havasu Marine Association
- NAAG-National Association of Attorney Generals
- NANCPA–Nonindigenous Aquatic Nuisance Control and Prevention Act of 1990
- NAS–Nonindigenous Aquatic Species Database
- NDOW-Nevada Department of Wildlife
- NISA—National Invasive Species Act of 1996
- NISC–National Invasive Species Council
- NPS-National Park Service
- NSGLC-National Sea Grant Law Center
- OSG-Oregon Sea Grant
- PCR-Polymerase Chain Reaction
- **PSMFC**—Pacific States Marine Fisheries Commission

- QZAP-Quagga Zebra Mussel Action Plan for Western Waters
- Reclamation–US Bureau of Reclamation
- STW-Safeguarding the West
- USACE-US Army Corp of Engineers
- USFS-US Forest Service
- USFWS-US Fish and Wildlife Service
- USGS-US Geological Survey
- UTDWR-Utah Division of Wildlife Resources
- WAFWA-Western Association of Fish and Wildlife Agencies
- WID-Watercraft Inspection and Decontamination
- WISCE–Western Invasive Species Coordinating Effort (i.e. Western State ANS Coordinators)

WGA–Western Governors Association

- WRP-Western Regional Panel on Aquatic Invasive Species
- ZQM-Zebra and Quagga Mussels





